# Agenda Item 11



# **Policy and Scrutiny**

Open Report on behalf of Richard Wills, Director responsible for Democratic Services			
Report to:	Overview and Scrutiny Management Board		
Date:	26 October 2017		
Subject:	<ul> <li>Scrutiny Committee Work Programmes: -</li> <li>Environment and Economy Scrutiny Committee</li> <li>Flood and Water Management Scrutiny Committee</li> <li>Highways and Transport Scrutiny Committee</li> </ul>		

## Summary:

In accordance with the Overview and Scrutiny Management Board's agreed programme, this report sets out the work programmes of the Environment and Economy Scrutiny Committee, Flood and Water Management Scrutiny Committee and Highways and Transport Scrutiny Committee.

This item allows in-depth consideration of these work programmes; both in terms of the outcomes from the items considered and intended future activity.

# Actions Required:

- (1) The Overview and Scrutiny Management Board is invited to consider whether it is satisfied with the content of the work programmes of:
  - the Environment and Economy Scrutiny Committee (Appendix A to this report);
  - the Flood and Water Management Scrutiny Committee (Appendix B), and;
  - the Highways and Transport Scrutiny Committee.
- (2) Depending on its decisions in (1) above, the Overview and Scrutiny Management Board is invited to make suggestions on the content of the work programmes of the two committees listed above.

## 1. Background

One of the roles of the Overview and Scrutiny Management Board is to challenge, review and hold to account the work programmes of each scrutiny committee.

On 29 June 2017, the Board agreed a process whereby the work programme of each scrutiny committee would be considered on a quarterly basis to allow for more in-depth consideration. To facilitate this, the chairman of each scrutiny

committee would be invited to provide an update on the work of their committee and any working groups, and highlight future items that their committee will be focussing on.

Scrutiny Committee	First Review	Second Review	Third Review
Adults and Community Wellbeing Health	27 Jul 2017	30 Nov 2017	29 Mar 2018
Children and Young People Public Protection and Communities	28 Sept 2017	25 Jan 2018	26 Apr 2018
Environment and Economy Highways and Transport	26 Oct 2017	22 Feb 2018	24 May 2018
Flood and Water Management			

# Environment and Economy Scrutiny Committee

The work programme of the Environment and Economy Scrutiny Committee is attached at Appendix A. Councillor Tony Bridges, the Chairman of the Environment and Economy Scrutiny Committee, will be making a statement to provide supporting information on the content of the work programme.

## Flood and Water Management Scrutiny Committee

The work programme of the Flood and Water Management Scrutiny Committee is attached at Appendix B. Councillor Daniel McNally, the Chairman of the Flood and Water Management Scrutiny Committee, will be making a statement to provide supporting information on the content of the work programme.

#### Highways and Transport Scrutiny Committee

The work programme of the Highways and Transport Scrutiny Committee is attached at Appendix C. Councillor Chris Brewis, the Vice-Chairman of the Highways and Transport Scrutiny Committee, will be making a statement to provide supporting information on the content of the work programme.

## 2. Conclusion

As part of the new reporting arrangements of the work programmes of scrutiny committees, the Overview and Scrutiny Management Board is asked to consider the work programmes of the Environment and Economy Scrutiny Committee, Flood and Water Management Scrutiny Committee and the Highways and Transport Scrutiny Committee.

# 3. Consultation

# a) Have Risks and Impact Analysis been carried out?

Not Applicable

# b) Risks and Impact Analysis

Not Applicable

## 4. Appendices

These are listed below and attached at the back of the report		
Appendix A Environment and Economy Scrutiny Committee		
Appendix B	Flood and Water Management Scrutiny Committee	
Appendix C	Highways and Transport Scrutiny Committee	

# 5. Background Papers

No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

This report was written by Daniel Steel, Scrutiny Officer, who can be contacted on 01522 552102 or by e-mail at <u>daniel.steel@lincolnshire.gov.uk</u>

#### Environment and Economy Scrutiny Committee

#### June 2017 – September 2017

The Environment and Economy Scrutiny Committee combines two areas of responsibility - Protecting & Sustaining the Environment and Sustaining & Growing Business & the Economy.

#### Engaging with Midlands Engine and Midlands Connect

The Committee received a report at its meeting on 12 June 2017 on the Midlands Engine partnership, which seeks to promote growth across the whole of the East and West Midlands. The Midlands Engine provides a good opportunity to deliver the council's growth priorities and it appears that Midlands Engine will continue to be a priority for government from both a financial and policy perspective. The Committee supported proposals that a strong economic narrative for Lincolnshire's projects should be articulated to the Midlands Engine partnership through the Strategic Economic Plan in order to attract resources into Lincolnshire.

In addition the Committee supported the identified Newark improvements (A1/A17/A46 junction) as a project which would have economic benefits as a gateway to Lincolnshire and highlighted the Port of Boston as an important consideration for the Midlands Engine. The Committee strongly highlighted the need to ensure the whole of Lincolnshire benefited from the work of the Midlands Engine.

#### Future Priorities for Funding Post Brexit

At the meeting held on 17 July 2017 the Committee considered Future Priorities for Funding Post Brexit. As part of the Brexit process the government is committed to designing a new funding programme, to be known as the National Productivity Investment Fund. The National Productivity Investment Fund will replace EU funding; however, it will be combined with current government regeneration grants to create a single funding pot.

The Committee highlighted that future transitional arrangements, through the Brexit process, were key in ensuring the economy remained stable throughout this process. The Committee also emphasised the importance of a local focus on future funding arrangements and that the priorities arising from the Strategic Economic Plan be supported to achieve the level of growth necessary for Lincolnshire in the future.

#### Place Marketing Toolkit

At the meeting on 12 September 2017 the Committee had input into the testing of the Place Marketing Toolkit. This item followed on from reports considered by the previous Economic Scrutiny Committee and detailed the work which had been undertaken with the Greater Lincolnshire Local Enterprise Partnership (GLLEP) to create tools which will help businesses to promote the area more effectively. The purpose of the toolkit was the development of a compelling "Greater Lincolnshire story" and provides access to high quality videos, images, quotes and information about Lincolnshire that tells the story of the place and raises the area's profile. The Committee had chance to review some of the toolkit content and was informed that testing was underway with a small number of businesses. The Committee supported the progress made on the Place Marketing Toolkit and the proposed additional testing and refinement before going live and being promoted to a wider audience.

## Water Management Plan 2015 - 2040

At the meeting on 12 September 2017 the Committee considered recent work undertaken by Lincolnshire County Council (LCC) and the GLLEP on utilities which highlighted the cost and difficulty of installing a reliable water system for economic growth.

The Committee also considered the need for additional storage capacity of approximately 50,000 mega litres to deliver the capacity expected for the near future. This would equate to a new reservoir with approximately 40% of the capacity of Rutland Water, creating a circa £600m infrastructure project. The Committee recognised the benefits to growth should the reservoir be located within Lincolnshire.

It was also highlighted that Lincolnshire had been identified as an area that DEFRA (the Department for Environment, Food and Rural Affairs); the Environment Agency; and other partners could work with on water management. The County Council had therefore found funding for a time-limited piece of support, which would help to drive forward the water management plan in partnership with the GLLEP.

The Committee supported that the County Council continues to engage effectively with Water Resources East and other initiatives which will have a positive impact on Water Management in Lincolnshire.

## Environment and Economy Measures 2017/18

The new scrutiny structure has provided an opportunity to join the Environment and Economy areas and encourage a more holistic approach and a greater focus on strategic outcomes as environment and economy are directly connected to supporting growth.

As part of this change in July 2017 the Committee considered the possibility of a new suite of performance indicators to help them to scrutinise performance against commissioning strategies in the future. The Committee supported that it would appear to be beneficial to prepare new indicators which would better help the Committee to scrutinise performance. Revised measures are expected to return back to the Committee for consideration at a future meeting.

## Future Work Planned

The Committee continues to actively monitor and have input into the future work programme. This includes a planned visit to the Eventus Business and Innovation Centre Visit as part of the October 2017 meeting to allow the Committee to gain a better understanding of the state of the art buildings providing small to medium enterprises all inclusive facilities.

In addition, the Committee will consider a number of key items over the coming period, this includes:

• The Third Carbon Management Plan

- The future Joint Municipal Waste Management Strategy
- Implementing the Outcomes of the Utility Study

The forward Work Programme for the Committee is shown below:

28 NOVEMBER 2017 – 10:00am		
ltem	Contributor	Purpose
Quarter 2 Performance Report (1 July to 30 September 2017)	Justin Brown, Enterprise Commissioner, David Hickman, Growth and Environment Commissioner	Review of the Key Performance and Customer Satisfaction Information.
The Third Carbon Management Plan	Vanessa Strange, Accessibility and Growth Manager	To consider the achievements of the second Carbon Management Strategy and shape the development of the third Carbon Management Strategy.
Achieving added value for tourism and business from partnership investment in coastal management.	Justin Brown, Enterprise Commissioner, David Hickman, Growth and Environment Commissioner	To review the initial plan on how LCC can promote tourism and the environment in the context of coastal management investment.

16 JANUARY 2018 – 10:00am		
ltem	Contributor	Purpose
Revenue and Capital Budget Proposals 2018/19	Andy Gutherson, County Commissioner Economy and Place; Justin Brown, Enterprise Commissioner; David Hickman, Growth and Environment Commissioner	Pre-Decision Scrutiny Item on the budget proposals for 2018/19. The comments of the Committee will be passed to the Executive for consideration.
The future Joint Municipal Waste Management Strategy	Matthew Michell, Senior Commissioning Officer (Waste)	Initial consideration of the work being undertaken to develop a new strategy to deliver sustainable waste management services for Lincolnshire.
Water Resources East	David Hickman, Growth & Environment Commissioner	To shape LCC's contribution to strategic future development of water resources

27 FEBRUARY 2018 – 10:00am		
ltem	Contributor	Purpose
Greater Lincolnshire Local Enterprise Partnership – Accountable Body Progress Report	Linsay Hill Pritchard, Principal Commissioning Officer	To scrutinise performance of the projects funded by greater Lincolnshire LEP (NB. Lincolnshire County Council is the accountable body for the GLLEP)
Co-commissioning Historic Environment Services	David Hickman, Growth & environment Commissioner	To shape development of a more integrated approach to LCC services relating to the historic environment

10 APRIL 2018 – 10:00am		
ltem	Contributor	Purpose
Quarter 3 Performance Report (1 October to 31 December 2017)	Justin Brown, Enterprise Commissioner, David Hickman, Growth and Environment Commissioner, Paul Rusted, Infrastructure Commissioner	Review of the Key Performance and Customer Satisfaction Information.
Implementing the Outcomes of the Utility Study	AndyBrooks,CommissioningManager(Regeneration Programme)	
Updating the Joint Flood Risk and Drainage Management Strategy	David Hickman, Growth & Environment Commissioner	To shape the second edition of Lincolnshire Joint Flood Risk Strategy, with particular focus on integrating economic and environmental benefits

# Items to be programmed

- Priorities within the Strategic Infrastructure Delivery Plan
- Opportunities for Commercialisation
- Holistic approach to Protecting the Coast (Infrastructure, Environment and Economy)
- Community Infrastructure Levy (CIL) and other developer funding regimes
- Environmental Services Property Review

## Flood and Water Management Scrutiny Committee

## June 2017 – September 2017

The Flood and Water Management Scrutiny Committee considers Lincolnshire County Council's delivery of its local leadership role in relation to flood and water management. The Committee also considers the effectiveness of the Lincolnshire Flood Risk and Drainage Management Partnership and related partnership developments.

The Flood and Water Management Scrutiny Committee meets on a quarterly basis.

#### Flood Risk Roles and Responsibilities

At the first meeting on 17 July 2017 the Committee consider a presentation on the key Flood Risk Roles and Responsibilities and agencies involved. This includes the Environment Agency, 14 Internal Drainage Boards, 7 District Councils, 2 Water Companies, Regional Flood & Coastal Committee and Emergency Planning & Response.

Lincolnshire has a wide range of potential flood risk and extensive existing infrastructure & water level management systems. The Committee continues to include key partners from Internal Drainage Boards, the Environment Agency and Anglian Water to build an effect partnership approach.

#### Section 19 of the Flood and Water Management Act 2010

The Committee continues to scrutinise Section 19 investigations undertaken to resolve flooding incidents. The majority of S.19 investigations relate to surface water flooding and at the July meeting the Committee requested future reports pay more attention to the outstanding recommendations arising from completed investigations.

## Future Work Planned

The Committee continues to actively monitor and have input into the future work programme. Future highlights include further consideration and input into the plans for Water Resources East, a project which aims to bring together partners from a wide range of industries to develop a long-term, multi-sector water resource strategy for the East of England.

In early 2018 the Committee plan to input into the consultation on the review of the management of coastal flood risk on the Lincolnshire coast between Saltfleet and Gibraltar Point.

The Committee will also be involved in the review of the Lincolnshire Flood Risk and Water Management Partnership and aim to have an early engagement session on the future partnership arrangements.

The forward Work Programme for the Committee is shown below:

23 OCTOBER 2017 – 10:00am			
Item	Contributor	Purpose	
Environment Agency Update	Environment Agency	Updates to Committee on Environmental Agency Activities, including progress on key schemes.	
Review of the Lincolnshire Flood Risk and Water Management Partnership	David Hickman, Growth & Environment Commissioner	Consultation and early engagement session on the future review the Lincolnshire Flood Risk and Water Management Partnership.	
Water Resources East Opportunities	Andrew Jee, Senior Flood Risk & Special Projects Officer; Matthew Harrison, Senior Commissioning Officer – Flood Risk	Consideration Water Resources East Project and the opportunities that might emerge from it in relation to the Water Management Plan and Waterways Development Strategy.	
Investigations undertaken under Section 19 of the Flood and Water Management Act 2010	Paul Brookes, Flood Risk Manager	This item provides the latest position of all the current investigations in the County under Section 19 of the Flood and Water Management Act 2010.	

26 FEBRUARY 2018 – 10:00am		
ltem	Contributor	Purpose
Environment Agency Update	Environment Agency	Updates to Committee on Environmental Agency Activities, including progress on key schemes.
Water Resources East / Fens Waterways Partnership / Water Level Management	David Hickman, Growth & Environment Commissioner	<ul> <li>To report on the options being considered for -</li> <li>1) Future water supply within the county and the East of England</li> <li>2) Developing the Fens Waterways Link project</li> <li>3) Benefits that can be achieved through water level management within Boston post construction of the tidal barrier.</li> </ul>

26 FEBRUARY 2018 – 10:00am		
ltem	Contributor	Purpose
Lincolnshire Partnership Response to Localised Flooding	Paul Brookes, Flood Risk Manager; John Cook, Assistant Chief Fire Officer Lincolnshire Fire and Rescue	Considerationoftheemergencyresponsearrangementsforlocalisedflooding.incalisedincalised
Saltfleet to Gibraltar Point Strategy Review Consultation	David Hickman, Growth & Environment Commissioner	Consultation input into the review of the management of coastal flood risk on the Lincolnshire coast between Saltfleet and Gibraltar Point.
Investigations undertaken under Section 19 of the Flood and Water Management Act 2010	Paul Brookes, Flood Risk Manager	This item provides the latest position of all the current investigations in the County under Section 19 of the Flood and Water Management Act 2010

29 MAY 2018 – 10:00am		
ltem	Contributor	Purpose
Environment Agency Update	Environment Agency	Updates to Committee on Environmental Agency Activities, including progress on key schemes.
Input into the review of the Lincolnshire Flood Risk and Water Management Partnership	David Hickman, Growth & Environment Commissioner	Formal input into the work to review the Lincolnshire Flood Risk and Water Management Partnership.
Investigations undertaken under Section 19 of the Flood and Water Management Act 2010	Paul Brookes, Flood Risk Manager	This item provides the latest position of all the current investigations in the County under Section 19 of the Flood and Water Management Act 2010

## Items to be programmed

- River Maintenance Transfer (De-maining) pilots Black Sluice IDB
- Environment Agency visit to the Boston Barrier Site Works

For more information about the work of the Flood and Water Management Scrutiny Committee please contact Daniel Steel, Scrutiny Officer on 01522 552102 or by e-mail at <u>daniel.steel@lincolnshire.gov.uk</u>

## Highways and Transport Scrutiny Committee

## June 2017 – September 2017

#### Highways 2020

At the meeting on 16 June 2017 the Committee received an options appraisal on the Lincolnshire Highways Alliance (LHA) replacement arrangements, as the three contracts that form part of the LHA will reach their full term by 31st March 2020. The report advised the Committee of the actions required to ensure that appropriate arrangements are in place to provide service delivery continuity from April 2020.

The Committee supported three members joining the Highways 2020 Project Board to ensure effective member input throughout the process. Councillors M Brookes, C J T H Brewis and S P Roe, along with the Executive Councillor and Executive Support Councillor have worked with officers as part of the project board in order to help inform the option appraisal process. The aim of member involvement with the Project Board has been to ensure that the contract award reflects the political and community expectations on how our highway network is managed and maintained in the future.

It is expected that the contract development and award process will be a key focus of the Scrutiny work programme going forward. At the request of Committee members a well-received contract and commercial briefing session took place in early September 2017. Following feedback from this session it is expected that a version of this training will be offered to all County Councillors in the near future.

The Committee will consider the initial pre-decision scrutiny of the outcomes of the Highways 2020 option appraisal and preferred options at the meeting scheduled for 6 November 2017.

#### Well Managed Highway Infrastructure Code of Practice

At the meeting on 18 September the Committee considered the "Well Managed Highway Infrastructure Code of Practice". The changes to this national guidance will have significant implications for Lincolnshire's Highways Asset Management Policies and will require a thorough revision of the Plan.

Due to the comprehensive changes to the Highways Asset Management Plan required, the Committee approved that a sounding board/working group of members of the Committee be set up as and when it was required. The Committee also requested future updates to give forward visibility of the potential changes, before the revised Highways Asset Management Plan is brought back to the Committee in 2018.

The Highways and Transport Scrutiny Committee will continue to consider this item as it is important to have good forward visibility of the likely proposed changes and the impacts these may have on the service.

# Rail Franchising

The Committee has also considered the position in respect of the three rail franchises, which provide services across Lincolnshire. In particular the consultation being carried out by the Department of Transport for the re-letting of East Midlands rail franchise. The Committee supported a joint approach by East Midlands Councils to promote co-operation with other authorities outside of Lincolnshire.

In addition, the Committee supported exploring options for direct train services from Boston and Skegness to Lincoln, reviewing the connectivity at Sleaford, a direct Lincoln – Birmingham route and the Spalding to Sleaford route becoming a two shift line. The Committee also acknowledged that as more rail services were attracted to Lincoln, this would have an impact on the barrier down time, and that there was a need to consider the balance between the road network as well as the rail network.

After successful lobbying, the Committee will also welcome Network Rail in November 2017 to review the current Rail Plan and Joint Schemes in Lincolnshire. It is hoped that the Committee will build on the precedent set last year and continue to engage positively with Network Rail on an annual basis to promote the delivery of key rail schemes within Lincolnshire. In December the Committee will also visit the Network Rail Lincoln Signalling Centre, this visit will allow members to consider the issues in relation to level crossings across the County and the various considerations by Network Rail when managing barrier timings.

# Future Work Planned

The Committee continues to actively monitor and have input into the future work programme. A quarterly Executive Councillor / Scrutiny Briefing session was held on 29 August 2017 between ClIr R G Davies, ClIr C L Perraton-Williams, ClIr M Brookes and officers to support the development of a dialogue between scrutiny and the executive; and to develop the future content of the committee's work programme.

The following items were highlighted for future scrutiny consideration as appropriate:

- Highways and Transport Budget options
- Highways Asset Management
- Continued review of Highways Communications
- Re-consideration of the Speed Management in Lincolnshire Scrutiny Review (2014) Recommendation 5 (20mph Limits and Zones) – The original review highlighted additional information on 20mph Limits and Zones would be released in 2017.
- Highways Development Management / Planning for new developments and associated Transport and Parking issues.
- Local Transport Plan (LTP) and Bus Services Priorities
- o Autonomous vehicles legislation / impact on Lincolnshire
- $\circ\,$  Non fossil fuel cars / electric cars and associated infrastructure requirements.
- Smart Highways Signage Benefits
- Possible scrutiny input into moving forward greater self-help for Parish Councils.

The feasibility and timing of these items will be explored over the coming months.

The forward Work Programme for the Committee is shown below:

06 NOVEMBER 2017 – 1:30pm		
Item	Contributor	Purpose
Network Rail Account Plan and Joint Schemes	Paul McKeown, Route Director Network Rail	Annual engagement session with Network Rail which will include details of network performance and discussion of any key issues or concerns in Lincolnshire.
Highways 2020 Options Appraisal	Paul Rusted, Infrastructure Commissioner	PRE DECISION SCRUTINY Executive - 5 December 2017
Update on grass verge cutting arrangements	Paul Little, Highway Asset Manager	Review of current grass cutting arrangements and future plans.
Update on weed control arrangements	Paul Little, Highway Asset Manager	Review of current weed control arrangements and future plans.

#### 20 NOVEMBER 2017

#### Traffic Signals Team / Winter Maintenance Visit

An informal session will be held to inform Committee members and Councillors on the work of the County Council Traffic Signals and Winter Maintenance Teams.

11 DECEMBER 2017 – 10:00am								
Item	Contributor	Purpose						
Update on Highways 2020	Paul Rusted, Infrastructure Commissioner	Update on progress towards replacement arrangements for Highways 2020.						
		Review of the Key Performance and Customer Satisfaction Information.						

## Network Rail Visit to Lincoln Signalling Centre

A visit to the Network Rail Lincoln Signalling Centre has been arranged by the Highways and Transport Scrutiny Committee. This visit will allow members to develop an understanding of the crossings monitored throughout Lincolnshire by the Lincoln Signalling Centre.

22 JANUARY 2018 – 10:00am							
Item	Contributor	Purpose					
Revenue and Capital Budget Proposals 2018/19		Pre-Decision Scrutiny Item on the budget proposals for 2018/19. The comments of the Committee will be passed to the Executive for consideration.					

12 MARCH 2018 – 10:00am								
Item	Contributor	Purpose						
Effective Highways Communication	Satish Shah, Network Manager	Review of the work being undertaken to enhance service users' experience with regards to the Highways and Transport services.						
Permit Scheme Annual Report	Mick Phoenix, Network Management Commissioner; Mandi Robinson Network Regulation Compliance Manager	Review of the first year of the Highway Permit Scheme which has been in place since October 2016 to aid minimise the disruption caused by works on Lincolnshire's road network.						

23 APRIL 2018 – 10:00am								
Item	Contri	Purpose						
Quarter 3 Performance Report (1 October to 31 December 2017)	Paul Rusted, Commissioner	Infrastructure	Review Performa Satisfacti	nce ai	nd Cus			

#### Items to be programmed

- Priorities within the Strategic Infrastructure Delivery Plan
- New Highways Operating Model VfM Assessment
- Future Highways Programme
- Total Transport
- Local Transport Plan (LTP) / Public Transport Strategy
- Outcome of CCTV Pilot Scheme for Parking enforcement outside schools
- Roundabout Sponsorship

For more information about the work of the Highways and Transport Scrutiny Committee please contact Daniel Steel, Scrutiny Officer on 01522 552102 or by e-mail at <u>daniel.steel@lincolnshire.gov.uk</u>